

VIII. JOB TRAINING PARTNERSHIP ACT (JTPA)

The Job Training Partnership Act (JTPA) has been the principal source of federal job training funds in California and, as such, has been an integral part of California's workforce preparation system. JTPA seeks to contribute to California's continued economic growth by increasing employment and earnings, reducing welfare dependency, and mitigating the negative impact on local economies throughout the state due to mass layoffs and plant or military base closures. JTPA's primary purpose is to establish programs to provide job-training services for economically disadvantaged adults and youth, dislocated workers and others who face significant employment barriers.

A. DELIVERY SYSTEM

Federal JTPA funds granted to California are passed through the Employment Development Department (EDD) to 52 local Service Delivery Areas (SDAs) that are authorized to provide employment and training services for dislocated workers and economically disadvantaged youth and adults with serious barriers to employment. The SDAs, with guidance from Private Industry Councils (PICs), fund job training and other services which typically include skill training, on-the-job training, remedial education, job placement assistance and various support services. The two primary programs funded by JTPA are described below.

Title IIA Adult Program: This program provides occupational skills training, education, and support services to assist economically disadvantaged adults and older workers in overcoming barriers to employment. About 40 percent of the clients served in the Title IIA programs each year are welfare recipients.

Title III, Economic Dislocation Worker Adjustment Act (EDWAA) Program: This program provides funds to assist communities and workers affected by natural disasters, plant and military base closures and substantial layoffs through the delivery of comprehensive training and employment-related services. The Title III allocations include formula allocated funds (60 percent), Governor's Reserve funds (40 percent), National Reserve Account funds, Defense Conversion Adjustment funds, and Defense Diversification Act funds.

B. PARTICIPANT CHARACTERISTICS

Participating programs were asked to provide data to the PBA system on those participants whose date of program departure was between July 1, 1996 and June 30, 1997 (defined as the 1996-97 JTPA cohort). For this second year of the PBA system, JTPA provided data for adult participants in the Title IIA, Adult Program, and in the Title III, EDWAA Program. It should be noted that the 1996-97 cohort includes Title II participants who were "assessed only" and never received any JTPA training or services.

Program "completers" were defined as persons who were either employed or continued their education/training at the termination of program participation. "Leavers" were those participants who were terminated from the program for reasons other than employment or further training.

The completer category includes persons who may have found a job before completing training, as well as individuals who may have found employment after completing only objective assessment.

Each program included in these reports provided a data file on their participants for inclusion in the 1996-97 JTPA cohort. The individual participant records, as defined by unique Social Security number, were examined with a series of internal and external validity checks (described in Chapter I). Some of the records that were initially submitted were removed as part of this process. The final 1996-97 JTPA cohort is shown in the right column(s) of **TABLE VIII-1** below.

**TABLE VIII-1
JOB TRAINING PARTNERSHIP ACT 1996-97 COHORT**

Unique Social Security Numbers (SSNs)	SSNs Removed Due to:		Final JTPA Program Cohort						Total Participants
			TITLE IIA			TITLE III			
	Internal Checks	External Checks	Completers	Leavers	Total Title IIA	Completers	Leavers	Total Title III	
49,101	-178	-32	14,872	13,337	28,209	15,453	5,235	20,688	48,897

Some of JTPA's participants received more than one type of service or training, as determined by Classification of Instructional Program (CIP) codes. In the analyses presented in this Year Two report, there were 49,325 distinct training/service records.

The demographic characteristics of JTPA's 1996-97 cohort are presented in the tables on the following pages. In reviewing these tables, please keep the following in mind:

- The percentages may not add exactly to 100 due to the suppression of counts based on four or fewer, including zero, records (as indicated by asterisks **).
- The percentages are based on the number of participant records with data for a given demographic characteristic. Therefore subgroup sizes (n) vary slightly among tables.
- Age was calculated from the reported date of birth to July 1, 1996 (the beginning of the cohort).
- The PBA system defined a set of standard data elements that were desired from all participating programs. Data that were not collected by a program's data systems in 1996-97, or were not provided to the PBA system, are noted as "NOT REPORTED."

Unique Characteristics of the 1996-97 JTPA Cohort

The overwhelming majority of the participants in JTPA Title IIA were economically disadvantaged (97.2 percent of the completers and 97.1 percent of the leavers). As appropriate for a dislocated worker program, JTPA Title III participants included a high proportion of individuals aged between 40 and 54 (44.7 percent of completers and 44.6 percent of leavers).

TABLE VIII-2
JTPA TITLE IIA 1996-97 COHORT DEMOGRAPHIC PROFILE

AGE			GENDER			ETHNICITY		
COMPLETERS (n=14,764)		LEAVERS (n=13,275)	COMPLETERS (n=14,785)		LEAVERS (n=13,286)	COMPLETERS (n=14,872)		LEAVERS (n=13,337)
Category	Percent	Percent	Category	Percent	Percent	Category	Percent	Percent
<18	*. *	*. *	Female	59.0	59.4	Asian	7.2	4.0
18-24	15.3	13.6	Male	41.0	40.6	Black	23.2	22.9
25-39	52.0	53.4				Filipino	2.7	1.9
40-54	24.0	25.7				Hispanic	33.5	31.0
55-64	7.1	5.8				Native American	1.4	2.1
65+	1.5	1.5				White	32.0	38.1
						Other	*. *	*. *

DISABILITY STATUS			ECONOMICALLY DISADVANTAGED			DISLOCATED WORKER		
COMPLETERS (n=14,872)		LEAVERS (n=13,337)	COMPLETERS (n=14,872)		LEAVERS (n=13,337)	COMPLETERS (n=14,872)		LEAVERS (n=13,337)
Category	Percent	Percent	Category	Percent	Percent	Category	Percent	Percent
Yes	9.2	11.4	Yes	97.2	97.1	Yes	10.5	9.6
No	90.8	88.6	No	2.8	2.9	No	89.5	90.4

DISPLACED HOMEMAKER			VETERAN			BASIC SKILLS DEFICIENT		
COMPLETERS (n=14,872)		LEAVERS (n=13,337)	COMPLETERS (n=14,872)		LEAVERS (n=13,337)	COMPLETERS (n=13,280)		LEAVERS (n=12,903)
Category	Percent	Percent	Category	Percent	Percent	Category	Percent	Percent
Yes	2.5	2.3	Yes	8.1	8.1	Yes	42.3	50.8
No	97.5	97.8	No	91.9	91.9	No	57.7	49.2

LIMITED ENGLISH PROFICIENCY			PRIOR EDUCATION ATTAINMENT			NON-TRADITIONAL TRAINING		
COMPLETERS (n=14,872)		LEAVERS (n=13,337)	COMPLETERS (n=14,872)		LEAVERS (n=13,337)	COMPLETERS (n=14,872)		LEAVERS (n=13,337)
Category	Percent	Percent	Category	Percent	Percent	Category	Percent	Percent
Yes	9.9	5.8	<High School	18.7	19.6	Yes	2.7	0.8
No	90.1	94.2	High School Graduate	53.1	51.6	No	97.3	99.2
			13-15 Yrs	17.8	18.4			
			Asso. Degree	*. *	*. *			
			16 or more Yrs	10.4	10.4			

TABLE VIII-3
JTPA TITLE III 1996-97 COHORT DEMOGRAPHIC PROFILE

AGE			GENDER			ETHNICITY		
	COMPLETERS (n=15,278)	LEAVERS (n=5,179)		COMPLETERS (n=15,300)	LEAVERS (n=5,204)		COMPLETERS (n=15,453)	LEAVERS (n=5,235)
Category	Percent	Percent	Category	Percent	Percent	Category	Percent	Percent
<18	0.1	*.*	Female	52.2	51.7	Asian	6.0	6.4
18-24	5.9	5.2	Male	47.8	48.3	Black	11.4	13.4
25-39	38.8	33.8				Filipino	3.8	3.9
40-54	44.7	44.6				Hispanic	26.4	26.2
55-64	9.6	14.1				Native American	1.3	1.4
65+	0.9	2.3				White	51.1	48.7
						Other	*.*	*.*

DISABILITY STATUS			ECONOMICALLY DISADVANTAGED			DISLOCATED WORKER		
	COMPLETERS (n=15,453)	LEAVERS (n=5,235)		COMPLETERS (n=15,453)	LEAVERS (n=5,235)		COMPLETERS (n=15,453)	LEAVERS (n=5,235)
Category	Percent	Percent	Category	Percent	Percent	Category	Percent	Percent
Yes	4.5	5.1	Yes	35.7	42.8	Yes	99.5	99.0
No	95.5	94.9	No	64.3	57.2	No	0.5	1.0

DISPLACED HOMEMAKER			VETERAN			BASIC SKILLS DEFICIENT		
	COMPLETERS (n=15,453)	LEAVERS (n=5,235)		COMPLETERS (n=15,453)	LEAVERS (n=5,235)		COMPLETERS (n=11,308)	LEAVERS (n=3,771)
Category	Percent	Percent	Category	Percent	Percent	Category	Percent	Percent
Yes	1.5	1.7	Yes	12.3	12.7	Yes	31.9	34.3
No	98.5	98.3	No	87.7	87.3	No	68.1	65.7

LIMITED ENGLISH PROFICIENCY			PRIOR EDUCATION ATTAINMENT			NON-TRADITIONAL TRAINING		
	COMPLETERS (n=15,453)	LEAVERS (n=5,235)		COMPLETERS (n=15,453)	LEAVERS (n=5,235)		COMPLETERS (n=15,453)	LEAVERS (n=5,235)
Category	Percent	Percent	Category	Percent	Percent	Category	Percent	Percent
Yes	3.9	4.4	<High School	8.0	9.6	Yes	0.9	0.5
No	96.1	95.6	High School Graduate	42.1	39.5	No	99.1	99.5
			13-15 Yrs	29.2	27.7			
			Asso. Degree	**	*.*			
			16 or more Yrs	20.7	23.2			

C. TRAINING/SERVICES PROVIDED

JTPA provided information on the occupational training or services provided by the last training provider serving a client in the 1996-97 year. It should be noted that the last training provider may not have provided the primary training received by the client. Training codes were provided by JTPA in terms of both Dictionary of Occupational Titles (DOT) codes and Occupational Employment Statistics (OES) codes. Both sets of occupational codes were converted to Classification of Instruction Program (CIP) codes. The most frequent types of training, in terms of CIP codes, are presented in the following table. Please note that some individual participants received more than one type of training, and thus may appear more than once in the table.

**TABLE VIII-4
TEN MOST FREQUENT OCCUPATIONAL TRAINING PROGRAMS
1996-97 JTPA PROGRAM COHORTS**

Classification of Instruction Program (CIP) Code	TITLE IIA		TITLE III	
	COMPLETERS (n=14,999) Percent	LEAVERS (n=13,406) Percent	COMPLETERS (n=15,636) Percent	LEAVERS (n=5,284) Percent
520401 Administrative Assistant/Secretarial Science	13.9	4.5	7.4	6.1
490205 Truck, Bus and Other Commercial Vehicle	7.4	1.8	4.6	2.0
511614 Nurse Assistant/Aide	5.9	1.4		
110301 Data Processing Tech	3.1	1.5	4.8	4.2
510705 Medical Office Management	3.1	1.3	2.3	1.6
520302 Accounting Technician	2.7	1.1	3.3	2.1
510703 Health Unit Coordinator	2.4	0.9	1.8	1.7
430109 Security/Loss Prevention Services	2.2	0.6		
200601 Custodial, Housekeeping and Home Service	1.5	0.5		
470101 Electrical/Electronics Equipment Installer	1.5		2.1	1.8
520201 Business Administration/ Management			2.2	1.4
110101 Computer and Information Sciences, General			1.4	1.2
150301 Computer Engineering Tech./Technician				1.2
110401 Information Sciences and Systems			1.2	
010204 Agricultural Mechanization, General		0.4		
Total of Program Cohort in the Top Ten CIPs:	43.7	14.0	31.1	23.3

As is shown in **Table VIII-5**, within the Title IIA cohort, the majority (57.6 percent) of completers participated in other skills training, while two-thirds (64.8 percent) of leavers received service in job search/job placement. Within the Title III cohort, the majority of both completers (59.6 percent) and leavers (58.8 percent) received other skills training.

**TABLE VIII-5
TYPE OF SERVICES PROVIDED FOR THE 1996-97 JTPA COHORT**

TYPE OF SERVICE	TITLE IIA				TITLE III			
	COMPLETERS		LEAVERS		COMPLETERS		LEAVERS	
	Number	Percent	Number	Percent	Number	Percent	Number	Percent
Job Search/ Job Placement	519	3.5	8,538	64.8	2,349	21.3	807	26.8
Basic Skills/ Employment	1,393	9.5	774	5.9	541	4.9	182	6.0
On-the-Job Training/Work Experience	4,324	29.4	1,079	8.2	1,562	14.2	252	8.4
Other Skills Training	8,486	57.6	2,795	21.2	6,563	59.6	1,772	58.8

Table VIII-6 presents the reported amount of training/services received by participants in terms of hours. Over two-thirds of the JTPA Title IIA completers either participated in training programs of between 192 and 383 hours (37.0 percent) in length or more than 384 hours (38.5 percent) in length. The majority of Title IIA leavers received less than eight hours of training/services (66.8 percent). This pattern was not quite the same in Title III. Nearly two-thirds of the completers either received less than eight hours (29.9 percent) or more than 384 hours (36.5 percent) of training. Although nearly half (45.5 percent) of the leavers received less than eight hours of training, one-quarter (25.0 percent) of the Title III leaver cohort received more than 384 hours of training.

**TABLE VIII-6
AMOUNT OF TRAINING/SERVICES PROVIDED TO 1996-97 JTPA COHORT**

HOURS	TITLE IIA				TITLE III			
	COMPLETERS		LEAVERS		COMPLETERS		LEAVERS	
	Number	Percent	Number	Percent	Number	Percent	Number	Percent
Under 8 Hours	772	5.2	8,915	66.8	4,625	29.9	2,384	45.5
8 to 47 Hours	685	4.6	738	5.5	885	5.7	343	6.6
48 to 191 Hours	2,180	14.7	1,206	9.0	1,630	10.5	521	10.0
192 to 383 Hours	5,510	37.0	1,005	7.5	2,680	17.3	679	13.0
384+ Hours	5,725	38.5	1,473	11.0	5,633	36.5	1,308	25.0

D. PERFORMANCE MEASURES

This section presents the program-wide summary of the 1996-97 JTPA cohort for each of the performance measures adopted by the PBA Committee. These measures are summarized in Chapter I and are described in detail in Appendix A.

EMPLOYMENT RATE MEASURES

There are two measures of employment rate presented in this second year report:

- Measure 1 Employment Rate: First Year After Program Participation, which is the found employed rate in the first year after program participation; and,
- Measure 2 Employment Rate: Second Year After Program Participation, which is the found employed rate for prior year's cohorts in their second year after program participation.

Measure 1 Employment Rate: First Year After Program Participation

Of the 1996-97 JTPA Title IIA cohort, 89.3 percent of the completers and 68.7 percent of the leavers were found in California UI-covered employment the first year after program participation. Of the 1996-97 JTPA Title III cohort, 92.3 percent of the completers and 66.1 percent of the leavers were found in California UI-covered employment the first year after program participation.

As summarized in **Figure VIII-1**, the employment rates in the first year after program participation for the 1996-97 JTPA cohort were comparable to rates in the first year after program participation for the 1995-96 cohort.

FIGURE VIII-1
EMPLOYMENT RATE: FIRST YEAR AFTER PROGRAM PARTICIPATION

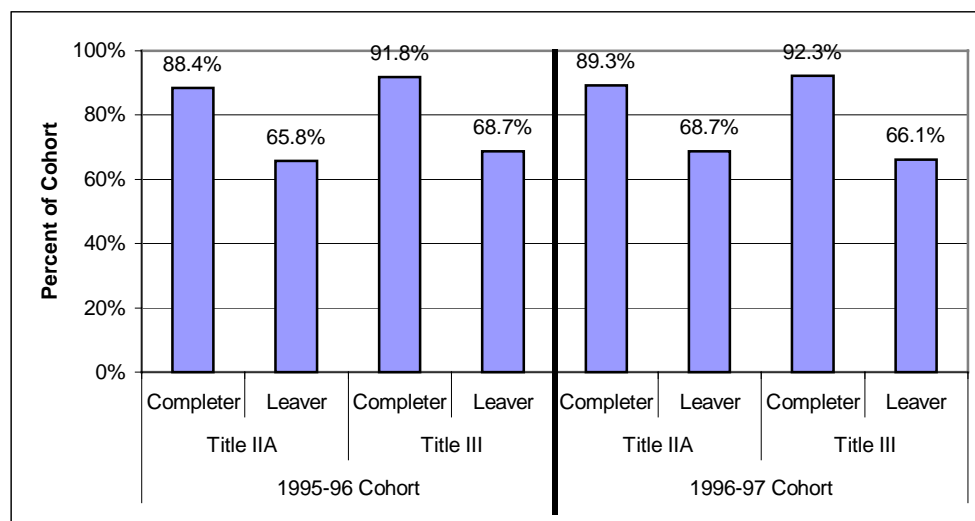


Table VIII-7 on the following page presents the cumulative percent of both the current and prior year's cohorts that were found in California UI-covered employment in one, two, three, or all four quarters in the first year after program participation. In this second year of the PBA system, two additional employment databases were used to augment the found employed rate: U.S. Department of Defense's (DOD's) Active Duty Military Master File and U.S. Office of Personnel Management's (OPM's) Central Personnel Data Files. The bottom row of Table VIII-7 presents the total of the 1996-97 program cohort found employed in all employment sources.

Note that in this and all subsequent tables, percentages referred to in the text or summary figures are shown in bold, and invalid cells are indicated by diagonal lines.

TABLE VIII-7
MEASURE 1 EMPLOYMENT RATE: FIRST YEAR AFTER PROGRAM PARTICIPATION

Number of Quarters Found After Program Participation	1995-96 Program Cohort								1996-97 Program Cohort							
	TITLE IIA				TITLE III				TITLE IIA				TITLE III			
	COMPLETERS		LEAVERS		COMPLETERS		LEAVERS		COMPLETERS		LEAVERS		COMPLETERS		LEAVERS	
	Number	Percent of Total	Number	Percent of Total	Number	Percent of Total	Number	Percent of Total	Number	Percent of Total	Number	Percent of Total	Number	Percent of Total	Number	Percent of Total
Four quarters (all four quarters after program participation)	8,377	57.5%	4,054	27.8%	8,631	68.2%	1,726	36.0%	8,682	58.4%	4,187	31.4%	11,012	71.3%	1,875	35.8%
Three quarters (any three of four quarters after program participation)	1,880	12.9	1,956	13.4	1,462	11.5	640	13.4	2,046	13.8	1,762	13.2	1,652	10.7	658	12.6
Two quarters (any two of four quarters after program participation)	1,399	9.6	1,818	12.5	865	6.8	501	10.5	1,413	9.5	1,635	12.3	912	5.9	496	9.5
One quarter (any one of four quarters after program participation)	1,215	8.3	1,766	12.1	670	5.3	425	8.9	1,123	7.6	1,576	11.8	677	4.4	430	8.2
EMPLOYED IN CA UI-COVERED EMPLOYMENT¹	12,871	88.4%	9,594	65.8%	11,628	91.8%	3,292	68.7%	13,264	89.2%	9,160	68.7%	14,253	92.2%	3,459	66.1%
TOTAL FOUND IN ALL EMPLOYMENT SOURCES									13,292	89.4%	9,176	68.8%	14,303	92.6%	3,482	66.5%

¹ The California Unemployment Insurance (UI) and Base Wage databases do not include federal employees, self-employed individuals, certain public officials, some family and household domestic workers, workers while on strike, or persons not in the workforce.

Table VIII-8 presents the percent of the 1996-97 JTPA program cohorts that were found in each of the three employment sources reviewed. The percent found in both the DOD and OPM files were less than one percent of each of the JTPA Title IIA and Title III cohorts. Note that an individual participant could be found in more than one database, so the numbers in this table could represent a duplicative count.

TABLE VIII-8
PERCENT FOUND IN EACH EMPLOYMENT SOURCE THE FIRST YEAR AFTER
PROGRAM PARTICIPATION
1996-97 JTPA COHORT

Source of Employment Data	TITLE IIA				TITLE III			
	COMPLETERS		LEAVERS		COMPLETERS		LEAVERS	
	Number	Percent of Total	Number	Percent of Total	Number	Percent of Total	Number	Percent of Total
California Employment Development Department - Base Wage Files	13,264	89.2%	9,160	68.7%	14,253	92.2%	3,459	66.1%
U.S. Department of Defense - Active Duty Military	13	0.1%	10	0.1%	19	0.1%	5	0.1%
U.S. Office of Personnel Management	79	0.5%	51	0.4%	118	0.8%	43	0.8%

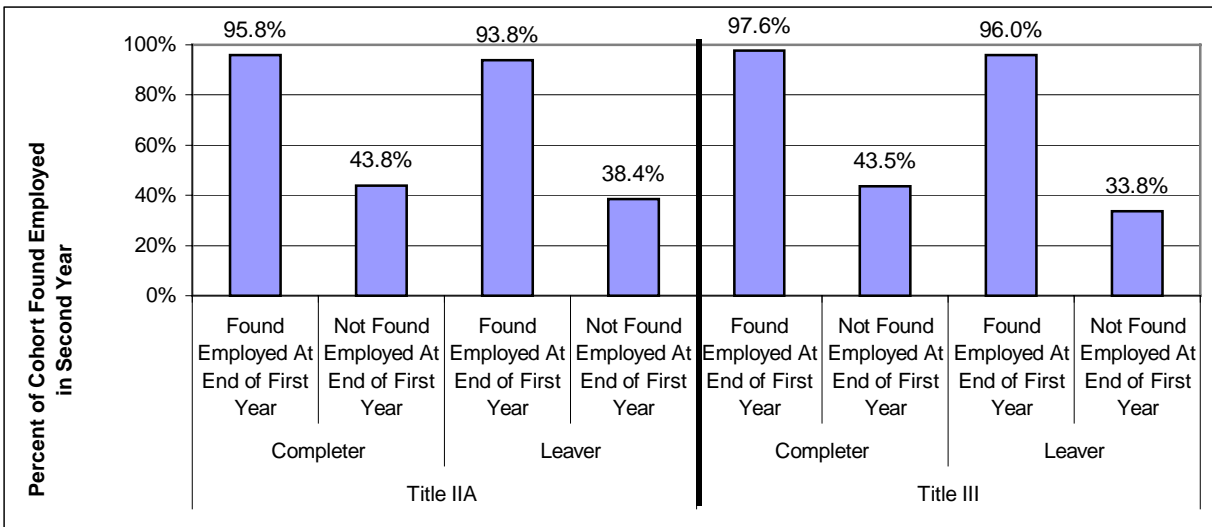
Measure 2 Employment Rate: Second Year After Program Participation

For this second year of the PBA system, Measure 2 Employment Rate examined employment in the second year after program participation for the 1995-96 JTPA cohort.

The 1995-96 program cohort was divided into two groups depending on whether they were, or were not, found employed at the end of the first year after program participation (found in the fourth quarter, or +Q4). Note that the employment could be with any employer and was not restricted to the same employer as at the end of the first year.

As shown in **Figure VIII-2**, the majority of Title IIA completers (95.8 percent) and leavers (93.8 percent) who were employed at the end of the first year after their program participation continued to be employed in the second year. Of Title IIA completers and leavers who were not found employed at the end of the first year, nearly two-fifths were found employed in the second year (43.8 percent for completers and 38.4 percent for leavers). This pattern was similar for Title III completers and leavers.

**FIGURE VIII-2
EMPLOYMENT RATE: SECOND YEAR AFTER PROGRAM PARTICIPATION
1995-96 JTPA COHORT**



Tables VIII-9 through VIII-12 present the detail for Measure 2 Employment Rate: Second Year After Program Participation for each of the 1995-96 JTPA program cohorts: Title IIA completers and leavers, and Title III completers and leavers. **Table VIII-9**, for the Title IIA completer cohort, shows that 95.8 percent of those who were employed at the end of the first year after their program participation continued to be employed in the second year. As shown in Table VIII-9, of the 1995-96 Title IIA completer cohort, 80.3 percent were found in CA UI-covered employment all or part of the second year after program participation. This represents an 8.1 percent *decrease* in the overall found employed rate of 88.4 percent for this same cohort during the first year after program participation (shown in Table VIII-7).

**TABLE VIII-9
MEASURE 2 EMPLOYMENT RATE: SECOND YEAR AFTER PROGRAM
PARTICIPATION, 1995-96 TITLE IIA COMPLETERS**

Status at the End of the First Year After Program Participation (+Q4)		Second Year After Program Participation							
Status	Number of Participants	Found Employed All 4 Quarters		Found Employed Less Than 4 Quarters		Found Employed in Any Quarter		Not Found	
		Number	Percent	Number	Percent	Number	Percent	Number	Percent
Found Employed	10,231	7,387	72.2%	2,417	23.6%	9,804	95.8%	427	4.2%
Not Found Employed	4,330	510	11.8%	1,384	32.0%	1,894	43.8%	2,436	56.3%
Total	14,561	7,897	54.2%	3,801	26.1%	11,698	80.3%	2,863	19.7%

As shown in **Table VIII-10**, of the 1995-96 Title IIA leaver cohort, 66.6 percent were found in CA UI-covered employment all or part of the second year after program participation. This represents a slight 0.8 percent increase in the overall found employed rate of 65.8 percent for this same cohort during the first year after program participation (shown in Table VIII-7).

TABLE VIII-10
MEASURE 2 EMPLOYMENT RATE: SECOND YEAR AFTER PROGRAM
PARTICIPATION, 1995-96 TITLE IIA LEAVERS

Status at the End of the First Year After Program Participation (+Q4)		Second Year After Program Participation							
Status	Number of Participants	Found Employed All 4 Quarters		Found Employed Less Than 4 Quarters		Found Employed in Any Quarter		Not Found	
		Number	Percent	Number	Percent	Number	Percent	Number	Percent
Found Employed	7,150	4,543	63.5%	2,170	30.3%	6,713	93.8%	437	6.1%
Not Found Employed	7,441	575	7.7%	2,281	30.7%	2,856	38.4%	4,585	61.6%
Total	14,591	5,118	36.1%	4,451	30.5%	9,569	66.6%	5,022	34.4%

As shown in **Table VIII-11**, of the 1995-96 Title III completer cohort, 86.2 percent were found in CA UI-covered employment all or part of the second year after program participation. This represents a *decline* of 5.6 percent in the overall found employed rate of 91.8 percent for this same cohort during the first year after program participation (shown in Table VIII-7).

TABLE VIII-11
MEASURE 2 EMPLOYMENT RATE: SECOND YEAR AFTER PROGRAM
PARTICIPATION, 1995-96 TITLE III COMPLETERS

Status at the End of the First Year After Program Participation (+Q4)		Second Year After Program Participation							
Status	Number of Participants	Found Employed All 4 Quarters		Found Employed Less Than 4 Quarters		Found Employed in Any Quarter		Not Found	
		Number	Percent	Number	Percent	Number	Percent	Number	Percent
Found Employed	10,010	8,111	81.0%	1,658	16.6%	9,769	97.6%	241	2.4%
Not Found Employed	2,654	374	14.1%	779	29.4%	1,153	43.5%	1,501	56.6%
Total	12,664	8,485	67.0%	2,437	19.2%	10,922	86.2%	1,742	13.8%

As shown in **Table VIII-12**, of the 1995-96 Title III leaver cohort, 69.1 percent were found in CA UI-covered employment all or part of the second year after program participation. This represents a slight increase of 0.4 percent in the overall found employed rate of 68.7 percent for this same cohort during the first year after program participation (shown in Table VIII-7).

TABLE VIII-12
MEASURE 2 EMPLOYMENT RATE: SECOND YEAR AFTER PROGRAM
PARTICIPATION, 1995-96 TITLE III LEAVERS

Status at the End of the First Year After Program Participation (+Q4)		Second Year After Program Participation							
Status	Number of Participants	Found Employed All 4 Quarters		Found Employed Less Than 4 Quarters		Found Employed in Any Quarter		Not Found	
		Number	Percent	Number	Percent	Number	Percent	Number	Percent
Found Employed	2,714	2,025	74.6%	582	21.4%	2,607	96.0%	107	3.9%
Not Found Employed	2,078	173	8.3%	530	25.5%	703	33.8%	1,375	66.2%
Total	4,792	2,198	45.9%	1,112	23.2	3,310	69.1%	1,482	30.9%

EARNINGS MEASURES

There are two measures of earnings:

- Measure 3 Earnings: Before and First Year After Program Participation, which examines the change in earnings from the year before program participation to the first year after program participation; and,
- Measure 4 Earnings: First and Second Year After Program Participation, which examines the earnings change from the first to the second year after program participation.

Note that all earnings in this report are adjusted to 1995 constant dollars, to permit meaningful comparisons from before to after program participation.

Measure 3 Earnings: Before and First Year After Program Participation

The operational definition of Measure 3, Earnings Before and After Program Participation, was changed between the first and second years of the PBA system. In this second year, the measure is designed to include information about all members of a cohort, both before and after program participation. This was accomplished by first dividing all members of a program cohort into one of four groups, depending on the amount of their earnings before program participation. Each of the before groups was then classified into four non-discrete (overlapping) sets, based on whether the participants were found employed and, if so, the number of quarters for which earnings were found in the first four quarters after program participation.

The four before program participation groups were:

1. Earnings Greater Than or Equal to Annual Minimum Wage Before: Individuals earning greater than or equal to the minimum wage in the year (four quarters) before program participation;
2. Earnings Less Than Annual Minimum Wage Before: Individuals earning less than full-time at minimum wage but greater than or equal to \$1 in the year (four quarters) before program participation;
3. Found in CA, Zero Earnings Before: Individuals found receiving UI, or eligible for AFDC or SSI/SSP, in the year before program participation, but with zero earnings in the year (four quarters); or,
4. Not Found in CA Before: Individuals not found in the California UI, Base Wage, or eligibility for AFDC or SSI/SSP, databases in the year (four quarters) before program participation.

The after program participation sets were:

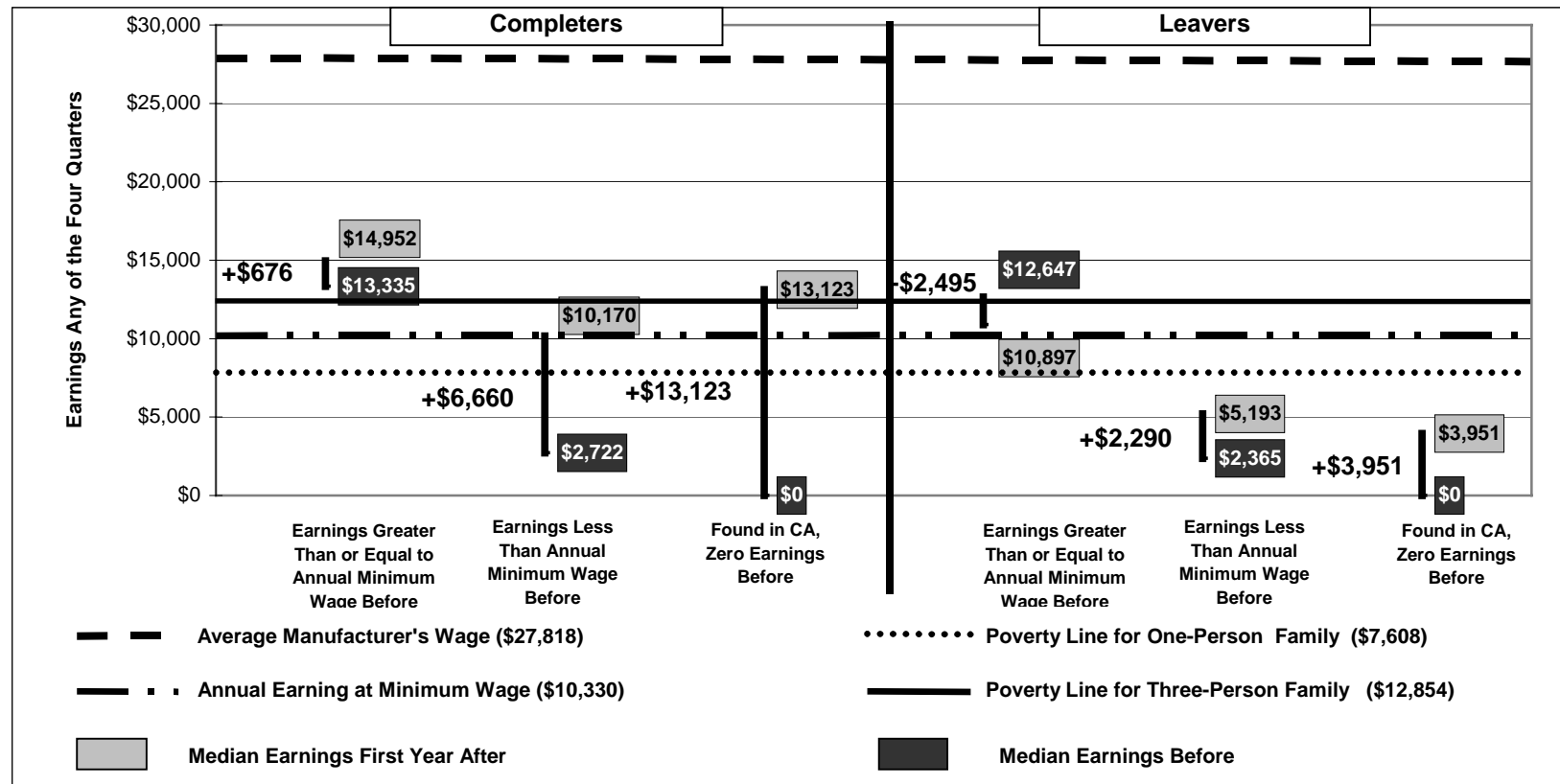
1. Earnings All Four Quarters After: Individuals with earnings greater than \$1 in each of four quarters of the first year after program participation;
2. Earnings Any of the Four Quarters After: Individuals with earnings greater than \$1 in any one, two, three or four quarters of the first year after program participation (note that this also includes the Earnings All Four Quarters After set);
3. Found in CA, Zero Earnings All Four Quarters After: Individuals with no earnings (or total earnings less than \$1 in CA Base Wage file), but found receiving UI, or eligible for AFDC, or SSI/SSP in any quarter in the first year after program participation; or,
4. Not Found in CA After: Individuals not found in the California UI, Base Wage, or eligibility for AFDC or SSI/SSP, databases in the year (four quarters) after program participation.

Figures VIII-3 and VIII-4 present a summary of Measure 3 separately for JTPA's Title IIA and Title III program cohorts, focusing on the change in Earnings Any of the Four Quarters from before to the first year after program participation for the following three groups:

- Earnings Greater Than or Equal to Annual Minimum Wage Before;
- Earnings Less Than Annual Minimum Wage Before; and,
- Found in CA, Zero Earnings Before.

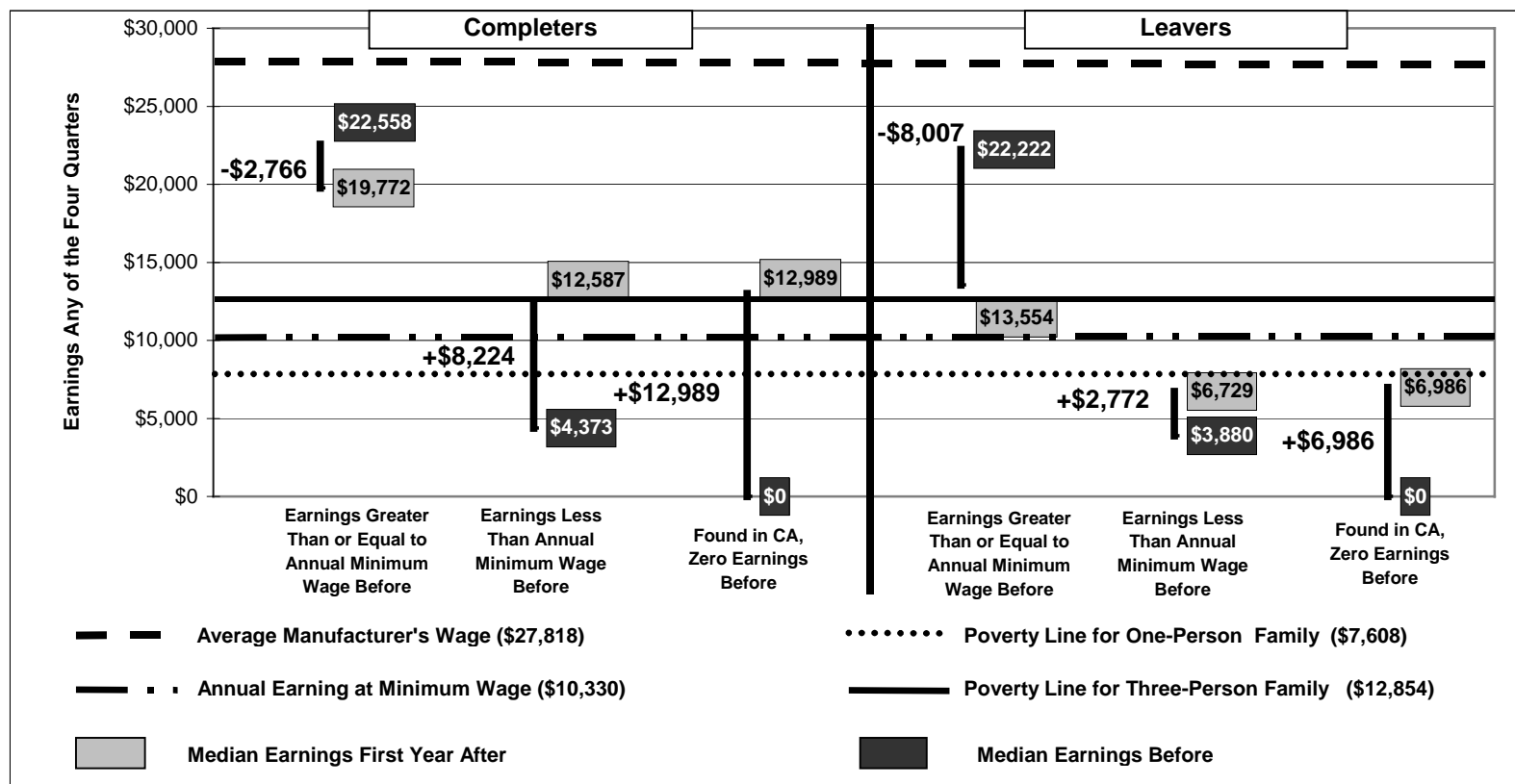
No earnings change can be calculated for the Not Found in CA Before group.

FIGURE VIII-3
MEASURE 3 EARNINGS²: BEFORE AND FIRST YEAR AFTER PROGRAM PARTICIPATION
1996-97 TITLE IIA COHORT



² All earnings are annual and adjusted to 1995 constant dollars to provide comparison across years, using California Department of Finance Consumer Price Index.

FIGURE VIII-4
MEASURE 3 EARNINGS³: BEFORE AND FIRST YEAR AFTER PROGRAM PARTICIPATION
1996-97 TITLE III COHORT



³ All earnings are annual and adjusted to 1995 constant dollars to provide comparison across years, using California Department of Finance Consumer Price Index.

The Earnings Any of the Four Quarters After are presented benchmarked against four comparison earnings rates (described in Appendix A, Technical Appendices):

- Average annual wages for total manufacturing in California;
- California's minimum wage annual equivalent;
- The federal poverty guideline for a three-person family; and,
- The federal poverty guideline for a one-person family.

Measure 3 Earnings results are presented in separate sets of tables for each of the Title IIA and Title III cohorts. **Tables VIII-13, -15, -17 and -19** separately present each cohort's earnings for all four before program participation groups, and for the following three after program participation sets:

- Earnings Any of the Four Quarters After;
- Found in CA, Zero Earnings All Four Quarters After; and,
- Not Found in CA After.

Tables VIII-14, -16, -18 and -20 separately present each of the JTPA cohort's earnings for all four before program participation groups, and for the Earnings All Four Quarters After set only. The reason for presenting these after measures on separate tables is that the full cohort is found in the first three sets, while the Earnings All Four Quarters After set is a subset of the Earnings Any of the Four Quarters After set.

Table VIII-13 shows that of the Title IIA completer cohort, 15.6 percent had earnings greater than or equal to the minimum wage, and 44.6 percent had earnings less than the minimum wage before program participation. The remainder either had zero earnings, or were not found. Those with earnings less than minimum wage before program participation had higher earnings gains than persons with earnings greater than minimum wage before (\$6,660 compared to \$676, as shown in Table VIII-13). However, persons with earnings greater than minimum wage before program participation had substantially higher median wages after (\$14,952) than those with earnings less than minimum wage before (\$10,170).

TABLE VIII-13
MEASURE 3 EARNINGS⁴: BEFORE, AND FIRST YEAR AFTER, PROGRAM PARTICIPATION
1996-97 TITLE IIA COMPLETER COHORT

BEFORE PROGRAM PARTICIPATION GROUP	TITLE IIA COMPLETER COHORT		FIRST YEAR AFTER PROGRAM PARTICIPATION SETS									
			Earnings Any of the Four Quarters				Found in CA, Zero Earnings all Four Quarters				Not Found in CA	
	Number	Percent	Number	Median Earnings Before	Median Earnings First Year After	Median Change	Number	Median Earnings Before	Median Earnings First Year After	Median Change	Number	Median Earnings Before
Earnings Greater Than or Equal to Annual Minimum Wage	2,317	15.6%	2,193	\$13,335	\$14,952	\$676	25	\$12,668	\$0	-\$12,668	99	\$13,763
Earnings Less than Annual Minimum Wage	6,639	44.6%	6,150	\$2,722	\$10,170	\$6,660	167	\$1,716	\$0	-\$1,716	322	\$2,096
Found in CA, Zero Earnings	2,727	18.3%	2,385	\$0	\$9,734	\$9,734	258	\$0	\$0		84	\$0
Not Found in CA	3,189	21.4%	2,536		\$9,523		55		\$0		598	
TOTAL:	14,872		13,264				505				1,103	
COMPARISON (ANNUAL) EARNING RATES												
Average Manufacturer's Wage ⁵			\$27,818									
Minimum Wage ⁶			\$10,330									
Poverty Line (Three-person family) ⁷			\$12,854									
Poverty Line (One-person family) ⁸			\$7,608									

⁴ All earnings are annual and adjusted to 1995 constant dollars to provide comparison across years, using California Department of Finance Consumer Price Index.

⁵ Average weekly earnings for total manufacturing in California, multiplied by 52 weeks and adjusted to 1995 constant dollars. Source: U.S. Bureau of Labor Statistics

⁶ Minimum hourly wage, multiplied by 2080 hours and adjusted to 1995 constant dollars. Source: California Department of Industrial Relations.

⁷ Federal poverty guideline for a three-person family, adjusted to 1995 constant dollars. Source: U.S. Department of Health and Human Services.

⁸ Federal poverty guideline for a one-person family, adjusted to 1995 constant dollars. Source: U.S. Department of Health and Human Services.

The change in earnings from before to after program participation was larger for the set of participants found with earnings all four quarters the first year after program participation, as might be expected. **Table VIII-14** indicates that persons with earnings greater than minimum wage before, and employed all four quarters after program participation, had a median earnings increase of \$2,611. Persons who had earnings greater than minimum wage before, but earnings any of the four quarters after program participation, had a median earnings increase of only \$676 (Table VIII-13).

TABLE VIII-14
MEASURE 3 EARNINGS⁹: BEFORE AND FIRST YEAR AFTER PROGRAM
PARTICIPATION
FOR EARNINGS ALL FOUR QUARTERS AFTER SET ONLY
1996-97 TITLE IIA COMPLETER COHORT

BEFORE PROGRAM PARTICIPATION GROUP	EARNINGS ALL FOUR QUARTERS AFTER PROGRAM PARTICIPATION			
	Number	Median Earnings Before	Median Earnings After	Median Change
Earnings Greater Than or Equal to Annual Minimum Wage	1,663	\$13,356	\$17,063	\$2,611
Earnings Less than Annual Minimum Wage	4,062	\$3,052	\$12,934	\$9,608
Found in CA, Zero Earnings	1,478	\$0	\$13,123	\$13,123
Not Found in CA	1,479		\$13,667	
COMPARISON EARNING RATES				
Average Manufacturer's Wage ¹⁰			\$27,818	
Minimum Wage ¹¹			\$10,330	
Poverty Line (Three-person family) ¹²			\$12,854	
Poverty Line (One-person family) ¹³			\$7,608	

Table VIII-15 shows that of the Title IIA leaver cohort, only 11.2 percent had earnings greater than or equal to the minimum wage, and 43.7 percent had earnings less than the minimum wage before program participation. The remainder either had zero earnings, or were not found. Those with earnings less than minimum wage before program participation had higher earnings gains than persons with earnings greater than minimum wage before (\$2,290 compared to -\$2,495, as shown in Table VIII-15). However, persons with earnings greater than minimum wage before program participation had substantially higher median wages after (\$10,897) than those with earnings less than minimum wage before (\$5,193).

⁹ All earnings are annual and adjusted to 1995 constant dollars to provide comparison across years, using California Department of Finance Consumer Price Index

¹⁰ Average weekly earnings for total manufacturing in California, multiplied by 52 weeks and adjusted to 1995 constant dollars. Source: U.S. Bureau of Labor Statistics

¹¹ Minimum hourly wage, multiplied by 2080 hours and adjusted to 1995 constant dollars. Source: California Department of Industrial Relations.

¹² Federal poverty guideline for a three-person family, adjusted to 1995 constant dollars. Source: U.S. Department of Health and Human Services.

¹³ Federal poverty guideline for a one-person family, adjusted to 1995 constant dollars. Source: U.S. Department of Health and Human Services.

TABLE VIII-15
MEASURE 3 EARNINGS¹⁴: BEFORE, AND FIRST YEAR AFTER, PROGRAM PARTICIPATION
1996-97 TITLE IIA LEAVER COHORT

BEFORE PROGRAM PARTICIPATION GROUP	TITLE IIA LEAVER COHORT		FIRST YEAR AFTER PROGRAM PARTICIPATION SETS									
			Earnings Any of the Four Quarters				Found in CA, Zero Earnings all Four Quarters				Not Found in CA	
	Number	Percent	Number	Median Earnings Before	Median Earnings First Year After	Median Change	Number	Median Earnings Before	Median Earnings First Year After	Median Change	Number	Median Earnings Before
Earnings Greater Than or Equal to Annual Minimum Wage	1,489	11.2%	1,263	\$12,647	\$10,897	-\$2,495	104	\$12,553	\$0	-\$12,553	122	\$14,323
Earnings Less than Annual Minimum Wage	5,824	43.7%	4,536	\$2,365	\$5,193	\$2,290	559	\$1,499	\$0	-\$1,499	729	\$1,574
Found in CA, Zero Earnings	3,095	23.3%	1,786	\$0	\$3,951	\$3,951	1,097	\$0	\$0		212	\$0
Not Found in CA	2,929	22.0%	1,575		\$4,301		156		\$0		1,198	
TOTAL:	13,337		9,160				1,916				2,261	
COMPARISON (ANNUAL) EARNING RATES												
Average Manufacturer's Wage ¹⁵			\$27,818									
Minimum Wage ¹⁶			\$10,330									
Poverty Line (Three-person family) ¹⁷			\$12,854									
Poverty Line (One-person family) ¹⁸			\$7,608									

¹⁴ All earnings are annual and adjusted to 1995 constant dollars to provide comparison across years, using California Department of Finance Consumer Price Index.

¹⁵ Average weekly earnings for total manufacturing in California, multiplied by 52 weeks and adjusted to 1995 constant dollars. Source: U.S. Bureau of Labor Statistics

¹⁶ Minimum hourly wage, multiplied by 2080 hours and adjusted to 1995 constant dollars. Source: California Department of Industrial Relations.

¹⁷ Federal poverty guideline for a three-person family, adjusted to 1995 constant dollars. Source: U.S. Department of Health and Human Services.

¹⁸ Federal poverty guideline for a one-person family, adjusted to 1995 constant dollars. Source: U.S. Department of Health and Human Services.

The change in earnings from before to after program participation was larger for the set of participants found with earnings all four quarters the first year after program participation, as might be expected. **Table VIII-16** indicates that persons with earnings greater than minimum wage before, and employed all four quarters after program participation, had a median earnings increase of \$546. Persons who had earnings greater than minimum wage before, and earnings any of the four quarters after program participation, had a median earnings *decline* of \$2,495 (Table VIII-15).

TABLE VIII-16
MEASURE 3 EARNINGS¹⁹: BEFORE AND FIRST YEAR AFTER PROGRAM
PARTICIPATION
FOR EARNINGS ALL FOUR QUARTERS AFTER SET ONLY
1996-97 TITLE IIA LEAVER COHORT

BEFORE PROGRAM PARTICIPATION GROUP	EARNINGS ALL FOUR QUARTERS AFTER PROGRAM PARTICIPATION			
	Number	Median Earnings Before	Median Earnings After	Median Change
Earnings Greater Than or Equal to Annual Minimum Wage	827	\$12,559	\$14,072	\$546
Earnings Less than Annual Minimum Wage	2,108	\$2,951	\$9,490	\$6,043
Found in CA, Zero Earnings	642	\$0	\$9,576	\$9,576
Not Found in CA	610		\$10,967	
COMPARISON EARNING RATES				
Average Manufacturer's Wage ²⁰			\$27,818	
Minimum Wage ²¹			\$10,330	
Poverty Line (Three-person family) ²²			\$12,854	
Poverty Line (One-person family) ²³			\$7,608	

Table VIII-17 shows that of the Title III completer cohort, 68.4 percent had earnings greater than or equal to the minimum wage, and 20.9 percent had earnings less than the minimum wage before program participation. The remainder either had zero earnings, or were not found. Those with earnings less than minimum wage before program participation had higher earnings gains than persons with earnings greater than minimum wage before (\$8,224 compared to -\$2,766, as shown in Table VIII-17). However, persons with earnings greater than minimum wage before program participation had substantially higher median wages after (\$19,772) than those with earnings less than minimum wage before (\$12,587).

¹⁹ All earnings are annual and adjusted to 1995 constant dollars to provide comparison across years, using California Department of Finance Consumer Price Index.

²⁰ Average weekly earnings for total manufacturing in California, multiplied by 52 weeks and adjusted to 1995 constant dollars. Source: U.S. Bureau of Labor Statistics

²¹ Minimum hourly wage, multiplied by 2080 hours and adjusted to 1995 constant dollars. Source: California Department of Industrial Relations.

²² Federal poverty guideline for a three-person family, adjusted to 1995 constant dollars. Source: U.S. Department of Health and Human Services.

²³ Federal poverty guideline for a one-person family, adjusted to 1995 constant dollars. Source: U.S. Department of Health and Human Services.

TABLE VIII-17
MEASURE 3 EARNINGS²⁴: BEFORE, AND FIRST YEAR AFTER, PROGRAM PARTICIPATION
1996-97 TITLE III COMPLETER COHORT

BEFORE PROGRAM PARTICIPATION GROUP	TITLE III COMPLETER COHORT		FIRST YEAR AFTER PROGRAM PARTICIPATION SETS									
			Earnings Any of the Four Quarters				Found in CA, Zero Earnings all Four Quarters				Not Found in CA	
	Number	Percent	Number	Median Earnings Before	Median Earnings First Year After	Median Change	Number	Median Earnings Before	Median Earnings First Year After	Median Change	Number	Median Earnings Before
Earnings Greater Than or Equal to Annual Minimum Wage	10,566	68.4%	9,974	\$22,558	\$19,772	-\$2,766	82	\$23,181	\$0	-\$23,181	510	\$23,826
Earnings Less than Annual Minimum Wage	3,226	20.9%	2,976	\$4,373	\$12,587	\$8,224	42	\$3,251	\$0	-\$3,251	208	\$3,678
Found in CA, Zero Earnings	588	3.8%	513	\$0	\$12,989	\$12,989	36	\$0	\$0		39	\$0
Not Found in CA	1,073	6.9%	790		\$13,419		13		\$0		270	
TOTAL:	15,453		14,253				173				1,027	
COMPARISON (ANNUAL) EARNING RATES												
Average Manufacturer's Wage ²⁵			\$27,818									
Minimum Wage ²⁶			\$10,330									
Poverty Line (Three-person family) ²⁷			\$12,854									
Poverty Line (One-person family) ²⁸			\$7,608									

²⁴ All earnings are annual and adjusted to 1995 constant dollars to provide comparison across years, using California Department of Finance Consumer Price Index.

²⁵ Average weekly earnings for total manufacturing in California, multiplied by 52 weeks and adjusted to 1995 constant dollars. Source: U.S. Bureau of Labor Statistics

²⁶ Minimum hourly wage, multiplied by 2080 hours and adjusted to 1995 constant dollars. Source: California Department of Industrial Relations.

²⁷ Federal poverty guideline for a three-person family, adjusted to 1995 constant dollars. Source: U.S. Department of Health and Human Services.

²⁸ Federal poverty guideline for a one-person family, adjusted to 1995 constant dollars. Source: U.S. Department of Health and Human Services.

The change in earnings from before to after program participation was larger for the set of participants found with earnings all four quarters the first year after program participation, as might be expected. **Table VIII-18** indicates that persons with earnings greater than minimum wage before, and employed all four quarters after program participation, had a median earnings increase of \$735. Persons who had earnings greater than minimum wage before, but earnings any of the four quarters after program participation, had a median earnings *decline* of \$2,766 (Table VIII-17).

TABLE VIII-18
MEASURE 3 EARNINGS²⁹: BEFORE AND FIRST YEAR AFTER PROGRAM
PARTICIPATION
FOR EARNINGS ALL FOUR QUARTERS AFTER SET ONLY
1996-97 TITLE III COMPLETER COHORT

BEFORE PROGRAM PARTICIPATION GROUP	EARNINGS ALL FOUR QUARTERS AFTER PROGRAM PARTICIPATION			
	Number	Median Earnings Before	Median Earnings After	Median Change
Earnings Greater Than or Equal to Annual Minimum Wage	8,082	\$22,908	\$21,984	-\$735
Earnings Less than Annual Minimum Wage	2,084	\$4,576	\$15,682	\$11,104
Found in CA, Zero Earnings	325	\$0	\$17,448	\$17,448
Not Found in CA	521		\$17,720	
COMPARISON EARNING RATES				
Average Manufacturer's Wage ³⁰			\$27,818	
Minimum Wage ³¹			\$10,330	
Poverty Line (Three-person family) ³²			\$12,854	
Poverty Line (One-person family) ³³			\$7,608	

Table VIII-19 shows that of the Title III leaver cohort, 56.7 percent had earnings greater than or equal to the minimum wage, and 26.1 percent had earnings less than the minimum wage before program participation. The remainder either had zero earnings, or were not found. Those with earnings less than minimum wage before program participation had higher earnings gains than persons with earnings greater than minimum wage before (\$2,772 compared to -\$8,007, as shown in Table VIII-19). However, persons with earnings greater than minimum wage before program participation had substantially higher median wages after (\$13,554) than those with earnings less than minimum wage before (\$6,729).

²⁹ All earnings are annual and adjusted to 1995 constant dollars to provide comparison across years, using California Department of Finance Consumer Price Index.

³⁰ Average weekly earnings for total manufacturing in California, multiplied by 52 weeks and adjusted to 1995 constant dollars. Source: U.S. Bureau of Labor Statistics

³¹ Minimum hourly wage, multiplied by 2080 hours and adjusted to 1995 constant dollars. Source: California Department of Industrial Relations.

³² Federal poverty guideline for a three-person family, adjusted to 1995 constant dollars. Source: U.S. Department of Health and Human Services.

³³ Federal poverty guideline for a one-person family, adjusted to 1995 constant dollars. Source: U.S. Department of Health and Human Services.

TABLE VIII-19
MEASURE 3 EARNINGS³⁴: BEFORE, AND FIRST YEAR AFTER, PROGRAM PARTICIPATION
1996-97 TITLE III LEAVER COHORT

BEFORE PROGRAM PARTICIPATION GROUP	TITLE III LEAVER COHORT		FIRST YEAR AFTER PROGRAM PARTICIPATION SETS									
			Earnings Any of the Four Quarters				Found in CA, Zero Earnings all Four Quarters				Not Found in CA	
	Number	Percent	Number	Median Earnings Before	Median Earnings First Year After	Median Change	Number	Median Earnings Before	Median Earnings First Year After	Median Change	Number	Median Earnings Before
Earnings Greater Than or Equal to Annual Minimum Wage	2,967	56.7%	2,087	\$22,222	\$13,554	-\$8,007	146	\$20,572	\$0	-\$20,572	734	\$24,119
Earnings Less than Annual Minimum Wage	1,364	26.1%	923	\$3,880	\$6,729	\$2,772	82	\$2,809	\$0	-\$2,809	359	\$3,970
Found in CA, Zero Earnings	329	6.3%	181	\$0	\$6,986	\$6,986	43	\$0	\$0		105	\$0
Not Found in CA	575	11.0%	268		\$7,142		18		\$0		289	
TOTAL:	5,235		3,459				289				1,487	
COMPARISON (ANNUAL) EARNING RATES												
Average Manufacturer's Wage ³⁵			\$27,818									
Minimum Wage ³⁶			\$10,330									
Poverty Line (Three-person family) ³⁷			\$12,854									
Poverty Line (One-person family) ³⁸			\$7,608									

³⁴ All earnings are annual and adjusted to 1995 constant dollars to provide comparison across years, using California Department of Finance Consumer Price Index.

³⁵ Average weekly earnings for total manufacturing in California, multiplied by 52 weeks and adjusted to 1995 constant dollars. Source: U.S. Bureau of Labor Statistics

³⁶ Minimum hourly wage, multiplied by 2080 hours and adjusted to 1995 constant dollars. Source: California Department of Industrial Relations.

³⁷ Federal poverty guideline for a three-person family, adjusted to 1995 constant dollars. Source: U.S. Department of Health and Human Services.

³⁸ Federal poverty guideline for a one-person family, adjusted to 1995 constant dollars. Source: U.S. Department of Health and Human Services.

The change in earnings from before to after program participation was larger for the set of participants found with earnings all four quarters the first year after program participation, as might be expected. **Table VIII-20** indicates that persons with earnings greater than minimum wage before, and employed all four quarters after program participation, had a median earnings increase of \$2,673. Persons who had earnings greater than minimum wage before, but earnings any of the four quarters after program participation, had a median earnings *decline* of \$8,007 (Table VIII-19).

TABLE VIII-20
MEASURE 3 EARNINGS³⁹: BEFORE AND FIRST YEAR AFTER PROGRAM
PARTICIPATION
FOR EARNINGS ALL FOUR QUARTERS AFTER SET ONLY
1996-97 TITLE III LEAVER COHORT

BEFORE PROGRAM PARTICIPATION GROUP	EARNINGS ALL FOUR QUARTERS AFTER PROGRAM PARTICIPATION			
	Number	Median Earnings Before	Median Earnings After	Median Change
Earnings Greater Than or Equal to Annual Minimum Wage	1,250	\$22,421	\$18,948	-\$2,673
Earnings Less than Annual Minimum Wage	451	\$4,390	\$11,116	\$7,045
Found in CA, Zero Earnings	69	\$0	\$14,926	\$14,926
Not Found in CA	105		\$14,362	
COMPARISON EARNING RATES				
Average Manufacturer's Wage ⁴⁰			\$27,818	
Minimum Wage ⁴¹			\$10,330	
Poverty Line (Three-person family) ⁴²			\$12,854	
Poverty Line (One-person family) ⁴³			\$7,608	

Measure 4 Earnings: First and Second Year After Program Participation

For this second year of the PBA system, Measure 4 examined earnings change from the first to the second year after program participation for the 1995-96 cohort.

As was defined earlier in the Measure 3 discussion, the entire 1995-96 cohort was divided into four before program participation groups (based on labor market experience and found status), and four after program participation sets. Measure 4 was based on the change in earnings from

³⁹ All earnings are annual and adjusted to 1995 constant dollars to provide comparison across years, using California Department of Finance Consumer Price Index.

⁴⁰ Average weekly earnings for total manufacturing in California, multiplied by 52 weeks and adjusted to 1995 constant dollars. Source: U.S. Bureau of Labor Statistics

⁴¹ Minimum hourly wage, multiplied by 2080 hours and adjusted to 1995 constant dollars. Source: California Department of Industrial Relations.

⁴² Federal poverty guideline for a three-person family, adjusted to 1995 constant dollars. Source: U.S. Department of Health and Human Services.

⁴³ Federal poverty guideline for a one-person family, adjusted to 1995 constant dollars. Source: U.S. Department of Health and Human Services.

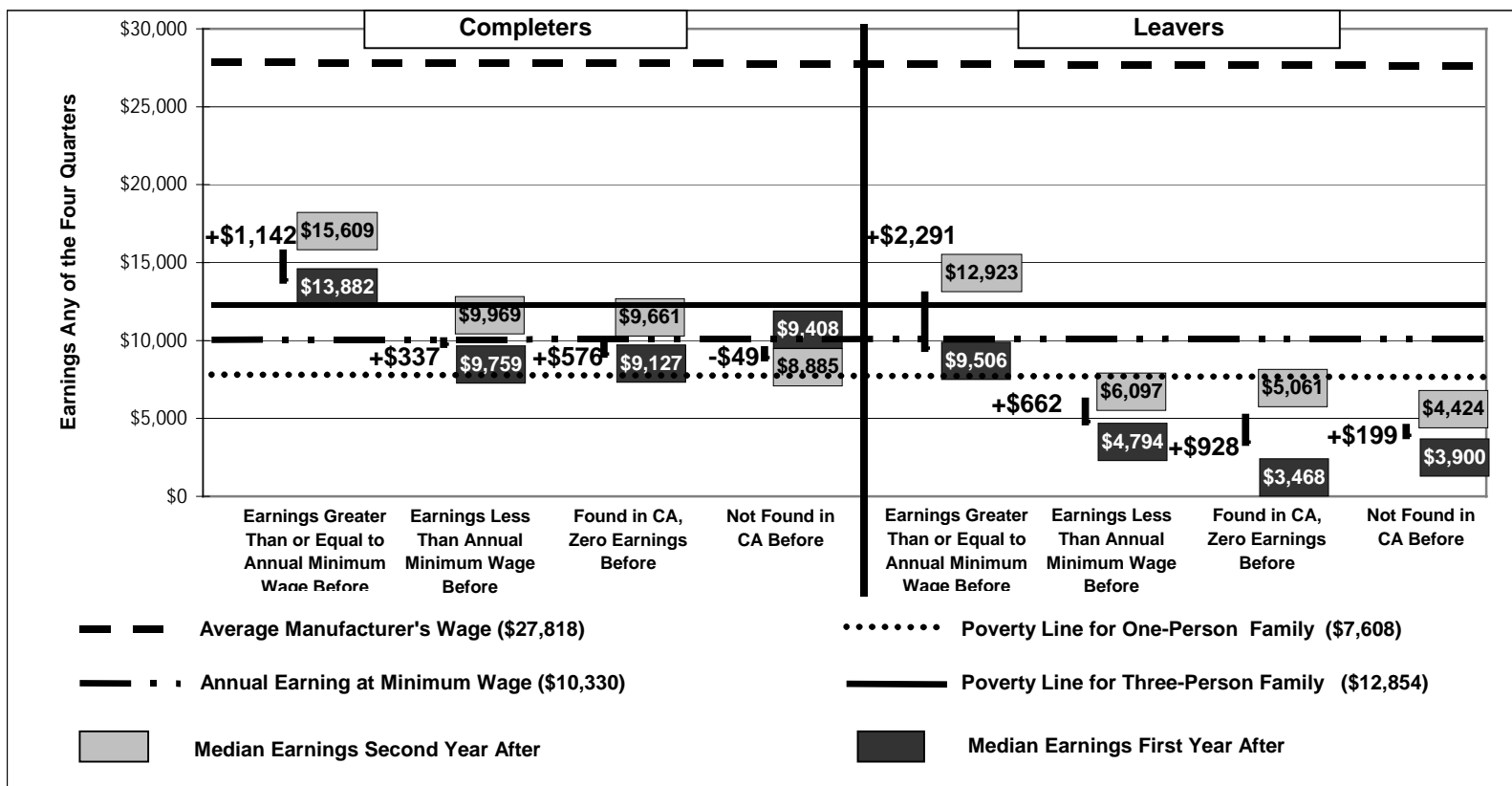
the first year after program participation (+Q1 through +Q4) to the second year after program participation (+Q5 through +Q8).

Figures VIII-5 and VIII-6 present a summary of Measure 4 separately for JTPA's Title IIA and Title III program cohorts, focusing on the change in Earnings Any of the Four Quarters from the first year to the second year after program participation for the following four groups:

- Earnings Greater Than or Equal to Annual Minimum Wage Before;
- Earnings Less Than Annual Minimum Wage Before;
- Found in CA, Zero Earnings Before; and,
- Not Found in CA Before.

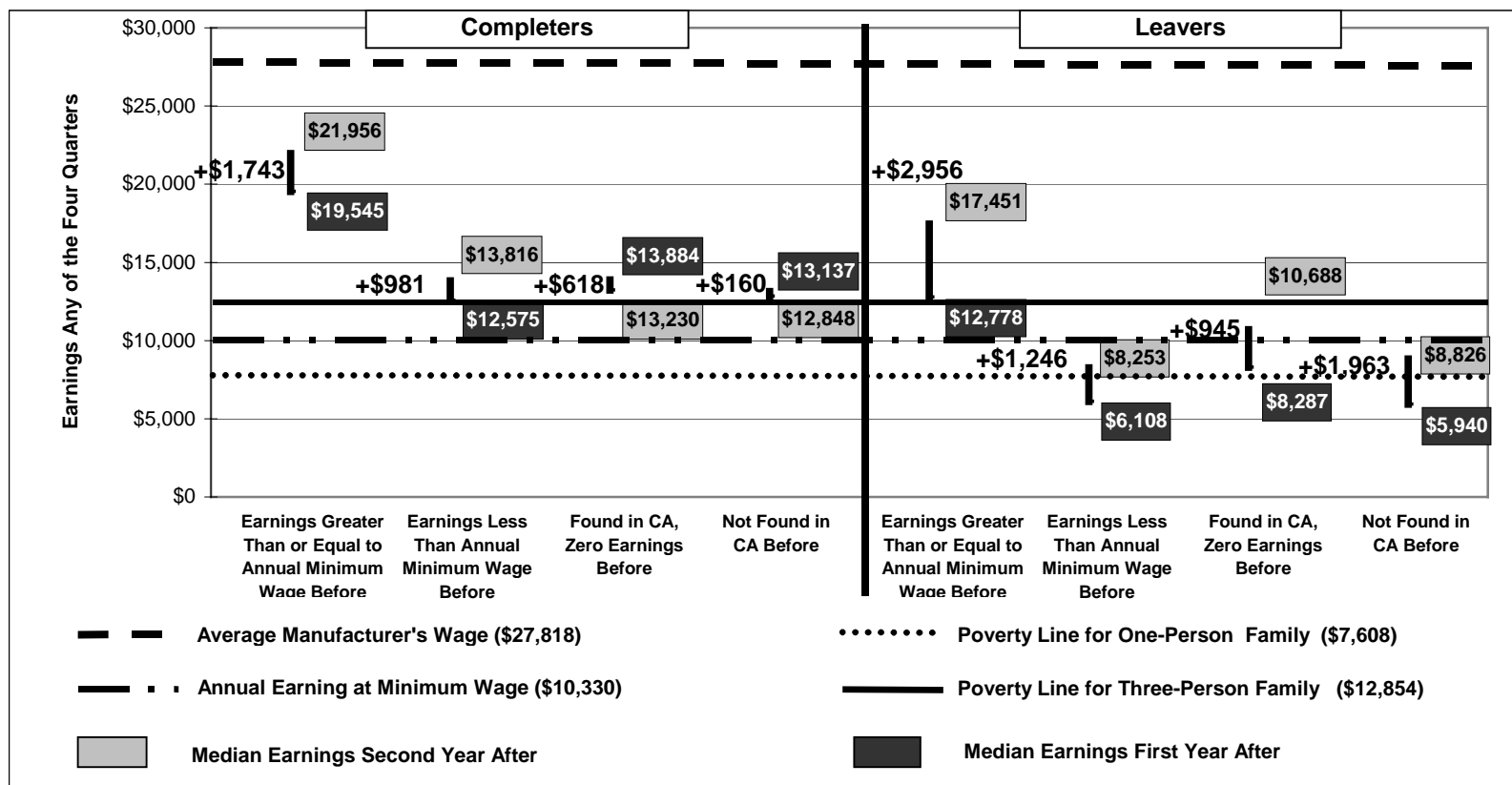
As shown, both the 1995-96 Title IIA and Title III cohorts generally earned more in the second year after program participation, as evidenced by the positive median change in earnings from the First Year After to the Second Year After.

FIGURE VIII-5
MEASURE 4 EARNINGS⁴⁴: FIRST AND SECOND YEAR AFTER PROGRAM PARTICIPATION
1995-96 TITLE IIA COHORT



⁴⁴ All earnings are annual and adjusted to 1995 constant dollars to provide comparison across years, using California Department of Finance Consumer Price Index.

FIGURE VIII-6
MEASURE 4 EARNINGS⁴⁵: FIRST AND SECOND YEAR AFTER PROGRAM PARTICIPATION
1995-96 TITLE III COHORT



⁴⁵ All earnings are annual and adjusted to 1995 constant dollars to provide comparison across years, using California Department of Finance Consumer Price Index.

Similar to Measure 3, Measure 4 Earnings results are presented in separate sets of tables for each of the Title IIA and Title III cohorts. **Tables VIII-21, -23, -25, and -27** separately present each cohort's median earnings before program participation, as well as their median earnings in the first and second years after program participation for all four before program participation groups, and for the following three after program participation sets:

- Earnings Any of the Four Quarters After;
- Found in CA, Zero Earnings All Four Quarters After; and,
- Not Found in CA After.

Tables VIII-22, -24, -26 and -28 separately present each of the JTPA cohort's earnings for all four before program participation groups, and for the Earnings All Four Quarters After set only. The reason for presenting these after measures on separate tables is that the full program cohort is found in the first three sets, while the Earnings All Four Quarters After set is a subset of the Earnings Any of the Four Quarters After set.

As shown in **Table VIII-21**, for Title IIA completers who were found with Earnings Any of the Four Quarters, the median change in earnings from the first to the second year after program participation ranged from -\$49 to \$1,142.

TABLE VIII-21
MEASURE 4 EARNINGS⁴⁶: FIRST TO SECOND YEAR AFTER PROGRAM PARTICIPATION
1995-96 TITLE IIA COMPLETERS

BEFORE PROGRAM PARTICIPATION GROUP	TITLE IIA COMPLETERS		FIRST YEAR AFTER PROGRAM PARTICIPATION SETS												
			Earnings Any of the Four Quarters					Found in CA, Zero Earnings all Four Quarters					Not Found in CA		
	Number	Percent	Number	Median Earnings Before	Median Earnings First Year After	Median Earnings Second Year After	Median Change Second to First Year	Number	Median Earnings Before	Median Earnings First Year After	Median Earnings Second Year After	Median Change Second to First Year	Number	Median Earnings Before	Median Earnings Second Year After
Earnings Greater Than or Equal to Annual Minimum Wage	2,404	16.5%	2,249	\$12,890	13,882	\$15,609	\$1,142	45	\$13,219	\$0	\$0		110	\$13,305	\$0
Earnings Less than Annual Minimum Wage	6,512	44.8%	5,962	\$2,573	\$9,759	\$9,969	\$337	222	\$1,621	\$0	\$0		328	\$1,914	\$0
Found in CA, Zero Earnings	2,563	17.6%	2,191	\$0	\$9,127	\$9,661	\$576	305			\$0		67		\$0
Not Found in CA	3,082	21.1%	2,469		\$9,408	\$8,885	-\$49	75			\$0		538		\$0
TOTAL:	14,561		12,871					647					1,043		
COMPARISON EARNING RATES															
				First Year After (1996-97)					Second Year After (1997-98)						
Average Manufacturer's Wage ⁴⁷				\$27,305					\$27,818						
Minimum Wage ⁴⁸				\$9,744					\$10,330						
Poverty Line (Three-person family) ⁴⁹				\$12,801					\$12,854						
Poverty Line (One-person family) ⁵⁰				\$7,633					\$7,608						

⁴⁶ All earnings are annual and adjusted to 1995 constant dollars to provide comparison across years, using California Department of Finance Consumer Price Index.

⁴⁷ Average weekly earnings for total manufacturing in California, multiplied by 52 weeks and adjusted to 1995 constant dollars. Source: U.S. Bureau of Labor Statistics

⁴⁸ Minimum hourly wage, multiplied by 2080 hours and adjusted to 1995 constant dollars. Source: California Department of Industrial Relations.

⁴⁹ Federal poverty guideline for a three-person family, adjusted to 1995 constant dollars. Source: U.S. Department of Health and Human Services.

⁵⁰ Federal poverty guideline for a one-person family, adjusted to 1995 constant dollars. Source: U.S. Department of Health and Human Services.

Participants who were found with Earnings All Four Quarters both the first and the second year after program participation had a median change in earnings that ranged from \$594 to \$1,143 (Table VIII-22).

TABLE VIII-22
MEASURE 4 EARNINGS⁵¹: FIRST AND SECOND YEAR AFTER PROGRAM
PARTICIPATION
FOR EARNINGS ALL FOUR QUARTERS AFTER SET ONLY
1995-96 TITLE IIA COMPLETERS

BEFORE PROGRAM PARTICIPATION GROUP	EARNINGS ALL FOUR QUARTERS FIRST YEAR AFTER PROGRAM PARTICIPATION SET				
	Number	Median Earnings Before	Median Earnings First Year After	Median Earnings Second Year After	Median Change Second to First Year
Earnings Greater Than or Equal to Annual Minimum Wage	1,676	\$12,912	\$16,210	\$17,427	\$1,143
Earnings Less than Annual Minimum Wage	3,900	\$2,762	\$12,758	\$12,975	\$594
Found in CA, Zero Earnings	1,338	\$0	\$12,848	\$13,281	\$787
Not Found in CA	1,463		\$13,410	\$13,385	\$664
COMPARISON EARNING RATES					
	First Year After (1996-97)		Second Year After (1997-98)		
Average Manufacturer's Wage ⁵²	\$27,305		\$27,818		
Minimum Wage ⁵³	\$9,744		\$10,330		
Poverty Line (Three-person family) ⁵⁴	\$12,801		\$12,854		
Poverty Line (One-person family) ⁵⁵	\$7,633		\$7,608		

As shown in **Table VIII-23**, for Title IIA leavers who were found with Earnings Any of the Four Quarters, the median change in earnings from the first to the second year after program participation ranged from \$199 to \$2,291.

⁵¹ All earnings are annual and adjusted to 1995 constant dollars to provide comparison across years, using California Department of Finance Consumer Price Index.

⁵² Average weekly earnings for total manufacturing in California, multiplied by 52 weeks and adjusted to 1995 constant dollars. Source: U.S. Bureau of Labor Statistics

⁵³ Minimum hourly wage, multiplied by 2080 hours and adjusted to 1995 constant dollars. Source: California Department of Industrial Relations.

⁵⁴ Federal poverty guideline for a three-person family, adjusted to 1995 constant dollars. Source: U.S. Department of Health and Human Services.

⁵⁵ Federal poverty guideline for a one-person family, adjusted to 1995 constant dollars. Source: U.S. Department of Health and Human Services.

TABLE VIII-23
MEASURE 4 EARNINGS⁵⁶: FIRST TO SECOND YEAR AFTER PROGRAM PARTICIPATION
1995-96 TITLE IIA LEAVERS

BEFORE PROGRAM PARTICIPATION GROUP	TITLE IIA LEAVERS		FIRST YEAR AFTER PROGRAM PARTICIPATION SETS												
			Earnings Any of the Four Quarters					Found in CA, Zero Earnings all Four Quarters					Not Found in CA		
	Number	Percent	Number	Median Earnings Before	Median Earnings First Year After	Median Earnings Second Year After	Median Change Second to First Year	Number	Median Earnings Before	Median Earnings First Year After	Median Earnings Second Year After	Median Change Second to First Year	Number	Median Earnings Before	Median Earnings Second Year After
Earnings Greater Than or Equal to Annual Minimum Wage	1,659	11.4%	1,365	\$12,868	\$9,506	\$12,923	\$2,291	120	\$12,950	\$0	\$0		174	\$13,305	\$0
Earnings Less than Annual Minimum Wage	6,541	44.8%	4,927	\$2,491	\$4,794	\$6,097	\$662	772	\$1,530	\$0	\$0		842	\$1,914	\$0
Found in CA, Zero Earnings	3,288	22.5%	1,708	\$0	\$3,468	\$5,061	\$928	1347			\$0		233		\$0
Not Found in CA	3,103	21.3%	1,594		\$3,900	\$4,424	\$199	210			\$0		1,299		\$0
TOTAL:	14,591		9,594					2,449					2,548		
COMPARISON EARNING RATES															
				First Year After (1996-97)					Second Year After (1997-98)						
Average Manufacturer's Wage ⁵⁷				\$27,305					\$27,818						
Minimum Wage ⁵⁸				\$9,744					\$10,330						
Poverty Line (Three-person family) ⁵⁹				\$12,801					\$12,854						
Poverty Line (One-person family) ⁶⁰				\$7,633					\$7,608						

⁵⁶ All earnings are annual and adjusted to 1995 constant dollars to provide comparison across years, using California Department of Finance Consumer Price Index.

⁵⁷ Average weekly earnings for total manufacturing in California, multiplied by 52 weeks and adjusted to 1995 constant dollars. Source: U.S. Bureau of Labor Statistics

⁵⁸ Minimum hourly wage, multiplied by 2080 hours and adjusted to 1995 constant dollars. Source: California Department of Industrial Relations.

⁵⁹ Federal poverty guideline for a three-person family, adjusted to 1995 constant dollars. Source: U.S. Department of Health and Human Services.

⁶⁰ Federal poverty guideline for a one-person family, adjusted to 1995 constant dollars. Source: U.S. Department of Health and Human Services.

Participants who were found with Earnings All Four Quarters both the first and the second year after program participation had a median change in earnings that ranged from \$715 to \$1,800 (Table VIII-24).

TABLE VIII-24
MEASURE 4 EARNINGS⁶¹: FIRST AND SECOND YEAR AFTER PROGRAM
PARTICIPATION
FOR EARNINGS ALL FOUR QUARTERS AFTER SET ONLY
1995-96 TITLE IIA LEAVERS

BEFORE PROGRAM PARTICIPATION GROUP	EARNINGS ALL FOUR QUARTERS FIRST YEAR AFTER PROGRAM PARTICIPATION SET				
	Number	Median Earnings Before	Median Earnings First Year After	Median Earnings Second Year After	Median Change Second to First Year
Earnings Greater Than or Equal to Annual Minimum Wage	778	\$12,942	\$13,983	\$15,785	\$1,800
Earnings Less than Annual Minimum Wage	2,148	\$3,066	\$9,362	\$10,338	\$715
Found in CA, Zero Earnings	564	\$0	\$9,433	\$9,682	\$725
Not Found in CA	564		\$11,017	\$12,458	\$1,265
COMPARISON EARNING RATES					
	First Year After (1996-97)		Second Year After (1997-98)		
Average Manufacturer's Wage ⁶²	\$27,305		\$27,818		
Minimum Wage ⁶³	\$9,744		\$10,330		
Poverty Line (Three-person family) ⁶⁴	\$12,801		\$12,854		
Poverty Line (One-person family) ⁶⁵	\$7,633		\$7,608		

As shown in **Table VIII-25**, for Title III completers who were found with Earnings Any of the Four Quarters, the median change in earnings from the first to the second year after program participation ranged from \$160 to \$1,743.

⁶¹ All earnings are annual and adjusted to 1995 constant dollars to provide comparison across years, using California Department of Finance Consumer Price Index.

⁶² Average weekly earnings for total manufacturing in California, multiplied by 52 weeks and adjusted to 1995 constant dollars. Source: U.S. Bureau of Labor Statistics

⁶³ Minimum hourly wage, multiplied by 2080 hours and adjusted to 1995 constant dollars. Source: California Department of Industrial Relations.

⁶⁴ Federal poverty guideline for a three-person family, adjusted to 1995 constant dollars. Source: U.S. Department of Health and Human Services.

⁶⁵ Federal poverty guideline for a one-person family, adjusted to 1995 constant dollars. Source: U.S. Department of Health and Human Services.

TABLE VIII-25
MEASURE 4 EARNINGS⁶⁶: FIRST AND SECOND YEAR AFTER PROGRAM PARTICIPATION
1995-96 TITLE III COMPLETERS

BEFORE PROGRAM PARTICIPATION GROUP	TITLE III COMPLETERS		FIRST YEAR AFTER PROGRAM PARTICIPATION SETS												
			Earnings Any of the Four Quarters					Found in CA, Zero Earnings all Four Quarters					Not Found in CA		
	Number	Percent	Number	Median Earnings Before	Median Earnings First Year After	Median Earnings Second Year After	Median Change Second to First Year	Number	Median Earnings Before	Median Earnings First Year After	Median Earnings Second Year After	Median Change Second to First Year	Number	Median Earnings Before	Median Earnings Second Year After
Earnings Greater Than or Equal to Annual Minimum Wage	8,377	66.1%	7,868	\$22,520	\$19,545	\$21,956	\$1,743	21,155	\$0	\$0	\$0		438	\$24,148	\$0
Earnings Less than Annual Minimum Wage	2,665	21.0%	2,459	\$4,186	\$12,575	\$13,816	\$981	\$5,035	\$0	\$85	\$85		174	\$3,145	\$0
Found in CA, Zero Earnings	591	4.7%	507	\$0	\$13,884	\$13,230	\$618	26			\$0		58		\$0
Not Found in CA	1,031	8.1%	794		\$13,137	\$12,848	\$160	8			\$0		229		\$0
TOTAL:	12,664		11,628					137					899		
COMPARISON EARNING RATES															
				First Year After (1996-97)					Second Year After (1997-98)						
Average Manufacturer's Wage ⁶⁷				\$27,305					\$27,818						
Minimum Wage ⁶⁸				\$9,744					\$10,330						
Poverty Line (Three-person family) ⁶⁹				\$12,801					\$12,854						
Poverty Line (One-person family) ⁷⁰				\$7,633					\$7,608						

⁶⁶ All earnings are annual and adjusted to 1995 constant dollars to provide comparison across years, using California Department of Finance Consumer Price Index.

⁶⁷ Average weekly earnings for total manufacturing in California, multiplied by 52 weeks and adjusted to 1995 constant dollars. Source: U.S. Bureau of Labor Statistics

⁶⁸ Minimum hourly wage, multiplied by 2080 hours and adjusted to 1995 constant dollars. Source: California Department of Industrial Relations.

⁶⁹ Federal poverty guideline for a three-person family, adjusted to 1995 constant dollars. Source: U.S. Department of Health and Human Services.

⁷⁰ Federal poverty guideline for a one-person family, adjusted to 1995 constant dollars. Source: U.S. Department of Health and Human Services.

Participants who were found with Earnings All Four Quarters both the first and the second year after program participation had a median change in earnings that ranged from \$723 to \$1,657 (Table VIII-26).

TABLE VIII-26
MEASURE 4 EARNINGS⁷¹: FIRST AND SECOND YEAR AFTER PROGRAM
PARTICIPATION
FOR EARNINGS ALL FOUR QUARTERS AFTER SET ONLY
1995-96 TITLE III COMPLETERS

BEFORE PROGRAM PARTICIPATION GROUP	EARNINGS ALL FOUR QUARTERS FIRST YEAR AFTER PROGRAM PARTICIPATION SET				
	Number	Median Earnings Before	Median Earnings First Year After	Median Earnings Second Year After	Median Change Second to First Year
Earnings Greater Than or Equal to Annual Minimum Wage	6,143	\$22,855	\$22,362	\$24,108	\$1,657
Earnings Less than Annual Minimum Wage	1,650	\$4,382	\$16,008	\$16,682	\$1,133
Found in CA, Zero Earnings	335	\$0	\$18,342	\$18,984	\$1,224
Not Found in CA	503		\$17,633	\$17,690	\$723
COMPARISON EARNING RATES					
	First Year After (1996-97)		Second Year After (1997-98)		
Average Manufacturer's Wage ⁷²	\$27,305		\$27,818		
Minimum Wage ⁷³	\$9,744		\$10,330		
Poverty Line (Three-person family) ⁷⁴	\$12,801		\$12,854		
Poverty Line (One-person family) ⁷⁵	\$7,633		\$7,608		

As shown in Table VIII-27, for Title III leavers who were found with Earnings Any of the Four Quarters, the median change in earnings from the first to the second year after program participation ranged from \$945 to \$2,956.

⁷¹ All earnings are annual and adjusted to 1995 constant dollars to provide comparison across years, using California Department of Finance Consumer Price Index.

⁷² Average weekly earnings for total manufacturing in California, multiplied by 52 weeks and adjusted to 1995 constant dollars. Source: U.S. Bureau of Labor Statistics

⁷³ Minimum hourly wage, multiplied by 2080 hours and adjusted to 1995 constant dollars. Source: California Department of Industrial Relations.

⁷⁴ Federal poverty guideline for a three-person family, adjusted to 1995 constant dollars. Source: U.S. Department of Health and Human Services.

⁷⁵ Federal poverty guideline for a one-person family, adjusted to 1995 constant dollars. Source: U.S. Department of Health and Human Services.

TABLE VIII-27
MEASURE 4 EARNINGS⁷⁶: FIRST TO SECOND YEAR AFTER PROGRAM PARTICIPATION
1995-96 TITLE III LEAVERS

BEFORE PROGRAM PARTICIPATION GROUP	TITLE III LEAVERS		FIRST YEAR AFTER PROGRAM PARTICIPATION SETS												
			Earnings Any of the Four Quarters					Found in CA, Zero Earnings all Four Quarters					Not Found in CA		
	Number	Percent	Number	Median Earnings Before	Median Earnings First Year After	Median Earnings Second Year After	Median Change Second to First Year	Number	Median Earnings Before	Median Earnings First Year After	Median Earnings Second Year After	Median Change Second to First Year	Number	Median Earnings Before	Median Earnings Second Year After
Earnings Greater Than or Equal to Annual Minimum Wage	2,798	5.8%	2,063	\$21,820	\$12,778	\$17,451	\$2,956	183	\$21,987	\$0	\$0		552	\$22,932	\$0
Earnings Less than Annual Minimum Wage	1,164	24.3%	840	\$3,886	\$6,108	\$8,253	\$1,246	67	\$3,437	\$0	\$0		257	\$3,312	\$0
Found in CA, Zero Earnings	336	7.0%	173	\$0	\$8,287	\$10,688	\$945	56			\$0		107		\$0
Not Found in CA	494	10.3%	216		\$5,940	\$8,826	\$1,963	18			\$0		260		\$0
TOTAL:	4,792		3,292					324					1,176		
COMPARISON EARNING RATES															
First Year After (1996-97)								Second Year After (1997-98)							
Average Manufacturer's Wage ⁷⁷								\$27,305							
Minimum Wage ⁷⁸								\$9,744							
Poverty Line (Three-person family) ⁷⁹								\$12,801							
Poverty Line (One-person family) ⁸⁰								\$7,633							

⁷⁶ All earnings are annual and adjusted to 1995 constant dollars to provide comparison across years, using California Department of Finance Consumer Price Index.

⁷⁷ Average weekly earnings for total manufacturing in California, multiplied by 52 weeks and adjusted to 1995 constant dollars. Source: U.S. Bureau of Labor Statistics

⁷⁸ Minimum hourly wage, multiplied by 2080 hours and adjusted to 1995 constant dollars. Source: California Department of Industrial Relations.

⁷⁹ Federal poverty guideline for a three-person family, adjusted to 1995 constant dollars. Source: U.S. Department of Health and Human Services.

⁸⁰ Federal poverty guideline for a one-person family, adjusted to 1995 constant dollars. Source: U.S. Department of Health and Human Services.

Participants who were found with Earnings All Four Quarters both the first and the second year after program participation had a median change in earnings that ranged from \$1,105 to \$2,115 (Table VIII-28).

TABLE VIII-28
MEASURE 4 EARNINGS⁸¹: FIRST AND SECOND YEAR AFTER PROGRAM
PARTICIPATION
FOR EARNINGS ALL FOUR QUARTERS AFTER SET ONLY
1995-96 TITLE III LEAVERS

BEFORE PROGRAM PARTICIPATION GROUP	EARNINGS ALL FOUR QUARTERS FIRST YEAR AFTER PROGRAM PARTICIPATION SET				
	Number	Median Earnings Before	Median Earnings First Year After	Median Earnings Second Year After	Median Change Second to First Year
Earnings Greater Than or Equal to Annual Minimum Wage	1,178	\$21,747	\$19,204	\$21,733	\$2,065
Earnings Less than Annual Minimum Wage	383	\$4,254	\$11,592	\$13,334	\$1,227
Found in CA, Zero Earnings	68	\$0	\$15,590	\$17,757	\$2,115
Not Found in CA	97		\$12,873	\$12,497	\$1,105
COMPARISON EARNING RATES					
	First Year After (1996-97)		Second Year After (1997-98)		
Average Manufacturer's Wage ⁸²	\$27,305		\$27,818		
Minimum Wage ⁸³	\$9,744		\$10,330		
Poverty Line (Three-person family) ⁸⁴	\$12,801		\$12,854		
Poverty Line (One-person family) ⁸⁵	\$7,633		\$7,608		

Measure 5: Change in Unemployment Insurance (UI) Status

The purpose of this measure was to examine the impact of workforce preparation programs on persons who were receiving California Unemployment Insurance (UI) before program participation. In this report, each of JTPA's program cohorts (Title IIA completers, Title IIA leavers, Title III completers and Title III leavers) was divided into two before program participation groups and two after program participation groups. Both groups were defined based on whether they had or had not received CA UI payments at any time in the year before or after program participation.

⁸¹ All earnings are annual and adjusted to 1995 constant dollars to provide comparison across years, using California Department of Finance Consumer Price Index.

⁸² Average weekly earnings for total manufacturing in California, multiplied by 52 weeks and adjusted to 1995 constant dollars. Source: U.S. Bureau of Labor Statistics

⁸³ Minimum hourly wage, multiplied by 2080 hours and adjusted to 1995 constant dollars. Source: California Department of Industrial Relations.

⁸⁴ Federal poverty guideline for a three-person family, adjusted to 1995 constant dollars. Source: U.S. Department of Health and Human Services.

⁸⁵ Federal poverty guideline for a one-person family, adjusted to 1995 constant dollars. Source: U.S. Department of Health and Human Services.

Figure VIII-7 and **Table VIII-29** illustrate that there were fewer total members of each of the JTPA Title IIA and Title III groups receiving California UI after program participation than were receiving California UI before program participation.

FIGURE VIII-7
MEASURE 5: CHANGE IN UI STATUS
BEFORE AND FIRST YEAR AFTER PROGRAM PARTICIPATION
1996-97 JTPA COHORTS

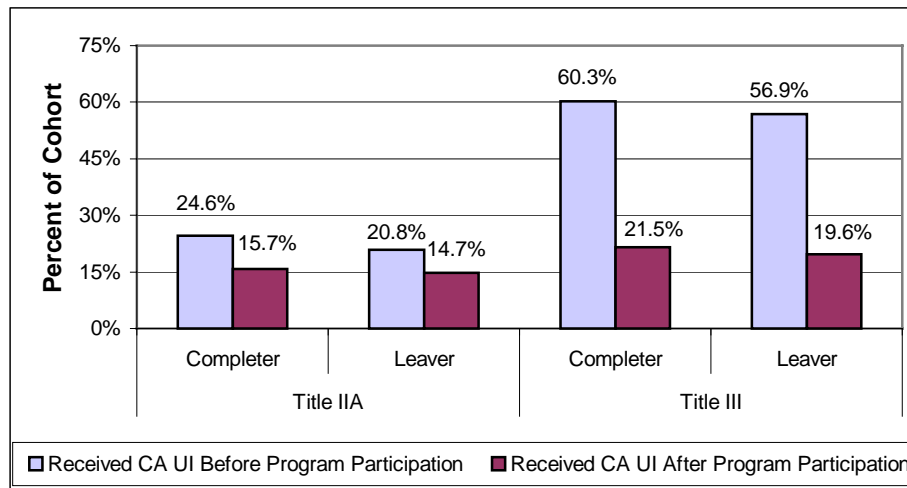


TABLE VIII-29
MEASURE 5: CHANGE IN UI STATUS
1996-97 JTPA PROGRAM COHORTS

JTPA Program Cohorts	BEFORE PROGRAM PARTICIPATION STATUS			AFTER PROGRAM PARTICIPATION STATUS			
				Received CA UI		Did Not Receive CA UI	
		Number	Percent	Number	Percent	Number	Percent
Title IIA Completers	Received CA UI	3,654	24.6%	911	24.9%	2,743	75.1%
	Did Not Receive CA UI	11,217	75.4%	1,417	12.6%	9,800	87.4%
	Total	14,871		2,328	15.7%	12,543	84.3%
Title IIA Leavers	Received CA UI	2,778	20.8%	937	33.7%	1,841	66.3%
	Did Not Receive CA UI	10,559	79.2%	1,024	9.7%	9,535	90.3%
	Total	13,337		1,961	14.7%	11,376	85.3%
Title III Completers	Received CA UI	9,311	60.3%	2,150	23.1%	7,161	76.9%
	Did Not Receive CA UI	6,139	39.7%	1,171	19.1%	4,968	80.9%
	Total	15,450		3,321	21.5%	12,129	78.5%
Title III Leavers	Received CA UI	2,977	56.9%	657	22.1%	2,320	77.9%
	Did Not Receive CA UI	2,258	43.1%	367	16.3%	1,891	83.7%
	Total	5,235		1,024	19.6%	4,211	80.4%

Table VIII-30 shows that Title IIA and Title III completers and leavers who received California UI both before and after program participation had a reduction in the annual average number of weeks of California UI received.

TABLE VIII-30
MEASURE 5: CHANGE IN WEEKS OF UI RECEIVED
BEFORE AND AFTER PROGRAM PARTICIPATION⁸⁶
1996-97 JTPA PROGRAM COHORT

JTPA Program Cohorts	BEFORE PROGRAM PARTICIPATION STATUS		RECEIVED CA UI AFTER PROGRAM PARTICIPATION	Change in Annual Average Number of Weeks of CA UI
		Annual Average Number of Weeks of CA UI	Annual Average Number of Weeks of CA UI	
Title IIA Completers	Received CA UI	16.0	11.7	-4.3
	Did Not Receive CA UI	0.0	10.7	+10.7
Title IIA Leavers	Received CA UI	15.8	13.3	-2.5
	Did Not Receive CA UI	0.0	11.8	+11.8
Title III Completers	Received CA UI	14.7	12.1	-2.6
	Did Not Receive CA UI	0.0	11.2	+11.2
Title III Leavers	Received CA UI	15.8	12.7	-3.1
	Did Not Receive CA UI	0.0	11.6	+11.6

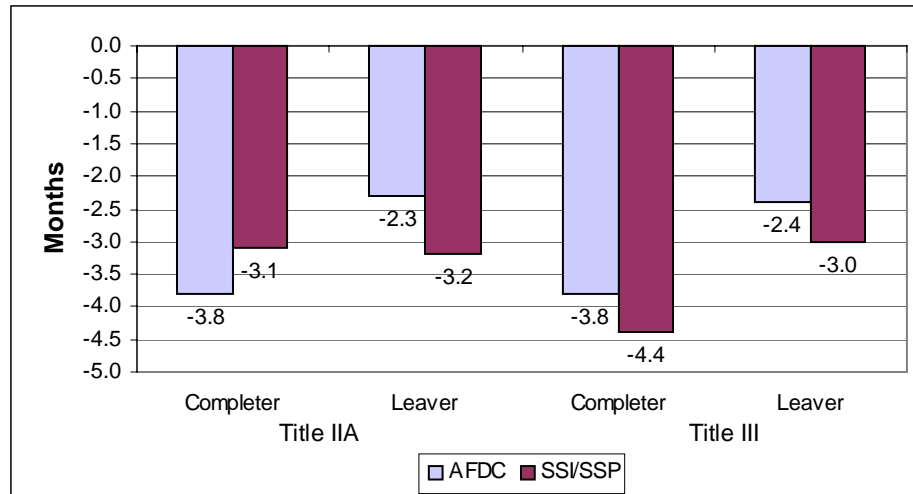
Measure 6: Change in Status from Tax Receiver to Tax Payer

This measure was calculated for those members of the JTPA program cohorts who received Aid to Families with Dependent Children (AFDC), or Supplemental Security Income/State Supplementary Payments (SSI/SSP), in the 12 months before program participation.

Figure VIII-8 summarizes the change in number of months of AFDC and SSI/SSP from before to the first year after program participation for the 1996-97 cohort.

⁸⁶ California Unemployment Insurance (UI) does not include certain employee groups, such as federal employees (including military and postal workers), the self-employed (including salespeople, cosmetologists, etc.), persons employed out-of-state, and certain public officials.

FIGURE VIII- 8
MEASURE 6: CHANGE IN MONTHS OF BENEFITS RECEIVED BEFORE AND
FIRST YEAR AFTER PROGRAM PARTICIPATION
1996-97 JTPA COHORT



The change in number of months of AFDC and SSI/SSP from before to the first year after program participation for both the 1995-96 and 1996-97 cohorts are presented in **Table VIII-31**.

TABLE VIII-31
MEASURE 6: AVERAGE MONTHS OF RECEIVING PUBLIC BENEFITS
BEFORE AND AFTER PROGRAM PARTICIPATION

Average Months	1995-96 Cohort								1996-97 Cohort							
	TITLE IIA				TITLE III				TITLE IIA				TITLE III			
	COMPLETERS		LEAVERS		COMPLETERS		LEAVERS		COMPLETERS		LEAVERS		COMPLETERS		LEAVERS	
	AFDC (n=4,105)	SSI/SSP (n=309)	AFDC (n=4,785)	SSI/SSP (n=639)	AFDC (n=473)	SSI/SSP (n=28)	AFDC (n=253)	SSI/SSP (n=26)	AFDC (n=4,430)	SSI/SSP (n=344)	AFDC (n=4,677)	SSI/SSP (n=579)	AFDC (n=622)	SSI/SSP (n=45)	AFDC (n=285)	SSI/SSP (n=27)
Average Months Before Program Participation	9.9	11.1	10.0	11.1	8.2	10.7	8.5	11.0	10.2	11.1	10.2	11.1	8.5	11.1	8.6	10.9
Average Months After Program Participation	6.7	10.4	8.1	10.3	4.8	8.8	6.2	9.6	6.4	8.0	7.8	7.9	4.7	6.7	6.3	7.9
Change in Annual Average	-3.3	-0.8	-1.8	-0.8	-3.4	-1.9	-1.4	-1.4	-3.8	-3.1	-2.3	-3.2	-3.8	-4.4	-2.4	-3.0

E. DETAILED TABLES

On the following pages are the detailed summary tables of the PBA system performance measures for each of the population subgroups submitted by JTPA. The standard tables are presented in the following order:

1996-97 Title IIA Completers: Measures 1, 3, 5, and 6
1996-97 Title IIA Leavers: Measures 1, 3, 5, and 6
1996-97 Title III Completers: Measures 1, 3, 5, and 6
1996-97 Title III Leavers: Measures 1, 3, 5, and 6
1995-96 Title IIA Completers: Measures 2 and 4
1995-96 Title IIA Leavers: Measures 2 and 4
1995-96 Title III Completers: Measures 2 and 4
1995-96 Title III Leavers: Measures 2 and 4

Accompanying this report are detailed tables of the performance measures for each Service Delivery Area (SDA), by Classification of Instruction Programs (CIP) training code by demographic characteristics. These detailed data tables may be accessed on California's Workforce Investment website: www.calwia.org.

Please note that in the computer generated tables, asterisks (**) are used to denote suppressed data when there were four, three, two, one or zero employment data points in a given cell.

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